

November 18, 2015

Research Report

**Modeled Prospective Regional  
Socio-Economic Impacts  
of the Back Forty Project  
Menominee County, Michigan**

Bureau of Business and  
Economic Research

**Labovitz School**  
OF BUSINESS AND ECONOMICS

UNIVERSITY OF MINNESOTA DULUTH

**Driven to Discover**

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## Executive Summary

### ABOUT THE PROJECT

Aquila Resources, Inc. commissioned the Bureau of Business and Economic Research (BBER), an entity of the University of Minnesota Duluth's Labovitz School of Business and Economics, to update the results of its 2010 study, *Modeled Prospective Regional Socio-Economic Impacts of the Back Forty Project, Menominee County, Michigan* with current data using updated assumptions and modeling methods. Like the previous study, the new report assessed the economic impact of the mining industry in the Upper Peninsula of Michigan and Northeast Wisconsin. The BBER studied and estimated the economic impacts of construction and operations activity in the non-ferrous mining industry for Delta, Dickinson, and Menominee counties in the Upper Peninsula of Michigan and Marinette County in Wisconsin.

Construction Impacts: The IMPLAN model used in this study estimated that, in total, the two-year construction project is estimated to add just over \$81 million in output to the four-county region in the first year (2018) and more than \$160 million in additional output in the second year (2019). For every direct construction job created as a result of the mining construction project in 2018, another 0.7 jobs will be created in the larger economy.

#### Non-Ferrous Mining Construction Impacts, Back Forty Project, 2018 and 2019<sup>1</sup>

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
Year 2018				
Value Added	\$19,829,887	\$5,310,027	\$5,324,950	\$30,464,864
Output	\$61,124,773	\$10,176,572	\$9,567,869	\$81,322,981
Employment	254	96	81	431
Year 2019				
Value Added	\$21,213,138	\$10,685,216	\$5,602,997	\$37,501,351
Output	\$128,660,000	\$21,504,732	\$10,088,419	\$160,253,151
Employment	210	191	84	484

SOURCE: IMPLAN, 2015

Operations Impacts: Both Pre-Production level operations and typical year operations impact models were created. During the Pre-Production phase, an estimated 150 people will be directly employed, though no measureable output results from this phase. Because of their income and their spending, those employees were estimated to result in an additional 40 jobs being supported and increase regional output through induced effects by over \$4.9 million in 2020.

<sup>1</sup> Employment impacts from construction cannot be summed for a total over the two year construction period as this employment may be from recurring jobs

**Non-Ferrous Mining Pre-Production Operations Impacts, Back Forty Project, 2020 dollars**

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
2020				
Value Added	\$9,487,531	\$0	\$2,717,425	\$12,204,956
Output	\$0	\$0	\$4,903,120	\$4,903,120
Employment	150	0	40	190

*SOURCE: IMPLAN, 2015*

For a typical year (after the Pre-production phase), the model also estimated that for every job created as a result of non-ferrous mining operations, 0.72 jobs are likely to be created in other sectors of the four counties' economy. Mining operations in the region are predicted to add almost 260 new jobs to the region and increase output by nearly \$160 million annually.

The indirect and induced jobs created will be in sectors closely related to the mining industry, such as Wholesale Trade, Maintenance and Repair of Nonresidential Structures, Truck Transportation, Limited-service Restaurants, Full-service Restaurants, and Accounting Services. Other induced or indirect employment will be created in sectors, such as Offices of Health Practitioners and Retail Stores as well.

**Non-Ferrous Mining Operations Impacts, Back Forty Project, Typical Year, 2021 dollars**

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
Typical Year				
Value Added	\$78,179,861	\$6,917,532	\$3,324,697	\$80,024,372
Output	\$140,000,000	\$13,250,900	\$6,735,504	\$159,986,404
Employment	150	55	54	259

*SOURCE: IMPLAN, 2015*

**Tax Impacts:** Tax impacts tables in this report show that in a typical year of operation, the federal taxes from non-ferrous mining activity are estimated to total about \$9 million, and state and local taxes are estimated to total more than \$11.6 million. In total, in a typical year (2021), non-ferrous mining is estimated to pay over \$20 million in taxes to federal, state, and local government.

**Population Projections, Housing, and Tourism Trends:** This report also presents secondary data on the economic base, population, housing, and tourism of the four-county region as well as the tourism and hospitality sectors of the four-county economic base, ranked by output in millions of dollars, for year 2013. This report also shows detail for sectors driving the impact on Tourism and Hospitality sectors from mining employment.

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# **Modeled Prospective Regional Socio-Economic Impacts of the Back Forty Project, Menominee County, Michigan**

## **2010 Report Update**

### **I. Project Description**

Aquila Resources, Inc. commissioned the University of Minnesota Duluth Labovitz School's Bureau of Business and Economic Research (BBER) to update the results of its 2010 study, *Modeled Prospective Regional Socio-Economic Impacts of the Back Forty Project, Menominee County, Michigan* with current data, using updated assumptions and modeling methods. Like the previous study, the new report assessed the economic impact of the mining industry in the Upper Peninsula of Michigan and Northeast Wisconsin.

The BBER studied and estimated the economic impacts of construction and operations activity for Delta, Dickinson, and Menominee counties in the Upper Peninsula of Michigan and Marinette County in Wisconsin. The economic modeling data and software used was IMPLAN.<sup>2</sup> The study used IMPLAN's economic multiplier analysis and input/output modeling, Version 3.1. Data was the most recent IMPLAN data, which is for year 2013.

The research objectives of the study included the following:

- To study the economic impact of construction and operations activity of the mining industry in Delta, Dickinson, Menominee, and Marinette counties, including jobs, payroll, and production.
- To model industry impacts using three measures and three effects of mining construction and operations activity. This will include the measures of employment, output, and value added and will model direct, indirect, and induced economic effects in the economies of the study area.
- To provide background information on population projections, housing, and tourism trends from secondary data.
- To describe possible tax impacts for the study area.
- To draft the findings of the impact analysis into a report and slide presentation of results.

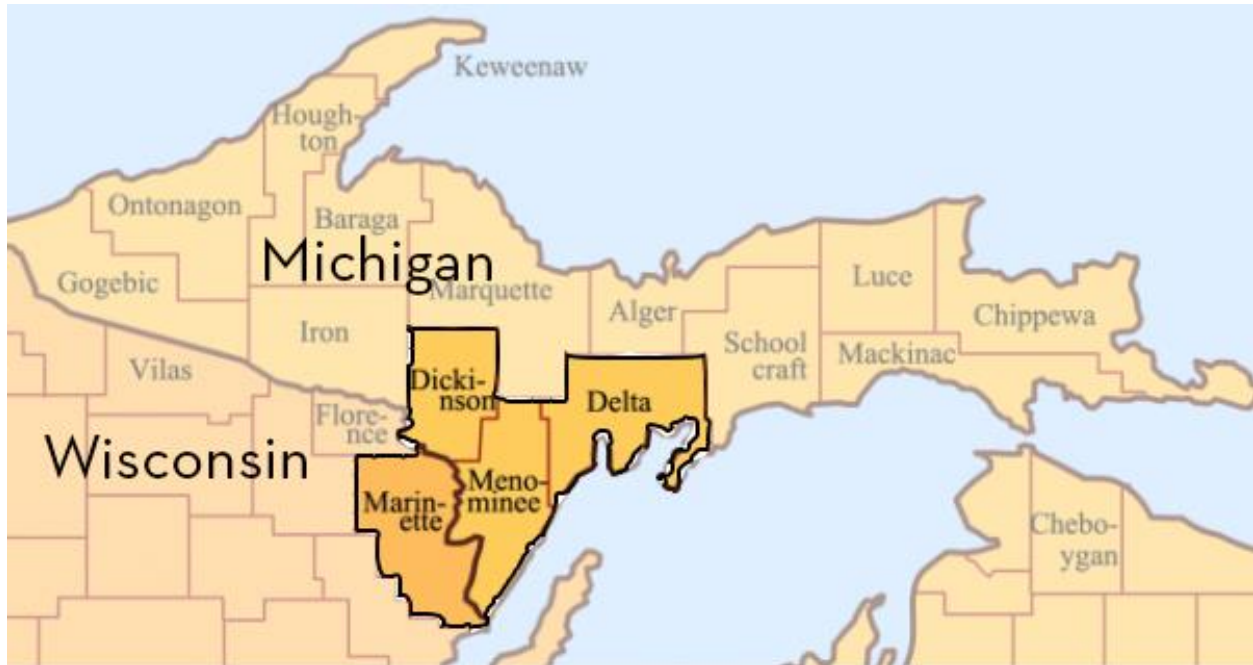
### ***Study Area***

The geographic scope for this economic impact analysis was Delta, Dickinson and Menominee counties in the Upper Peninsula of Michigan and Marinette County in Wisconsin.

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<sup>2</sup> IMPLAN is used by other state governments and the USDA Forest Service, among others. See Minnesota IMPLAN Group, Inc., IMPLAN System (data and software), 16905 NorthCross Drive, Suite 120, Huntersville, NC 28078

Figure 1. Michigan's Upper Peninsula Counties of Delta, Dickinson and Menominee and Marinette County in Northeast Wisconsin



### ***Definitions used in this report***

- **Backward Linkages:** The interconnection of an industry to other industries from which it purchases its inputs in order to produce its output. It is measured as the proportion of intermediate consumption to the total output of the sector (direct backward linkage) or to the total output multiplier (total backward linkage). An industry has significant backward linkages when its production of output requires substantial intermediate inputs from many other industries<sup>3</sup>.
- **Direct Effect:** Initial new spending in the study area resulting from the project.
- **Employment:** Estimates (from U.S. Department of Commerce secondary data) are in terms of jobs, not in terms of full-time equivalent employees. Therefore, these jobs may be temporary, part-time, or short-term jobs.
- **Gross Output:** The value of local production required to sustain activities.
- **Indirect Effect:** The additional inter-industry spending from the direct impact.
- **Induced Effect:** The impact of additional household expenditures resulting from the direct and indirect impact.

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<sup>3</sup> IMPLAN, 2015

- **Labor Income:** All forms of employment income, including employee compensation (wages and benefits) and proprietor income.
- **Leakages:** Any payments made to imports or value added sectors that do not in turn re-spend the dollars within the region.
- **Multipliers:** Total production requirements within the Study Area for every unit of production sold to Final Demand. Total production will vary depending on whether Induced Effects are included and the method of inclusion. Multipliers may be constructed for output, employment, and every component of Value Added.
- **Value Added:** A measure of the impacting industry's contribution to the local community; it includes wages, rents, interest, and profits.

## II. Impact Procedures and Input Assumptions

### *Input/Output Analysis*

Input/Output analysis is a type of applied economic analysis that tracks the interdependence among various producing and consuming sectors of an economy<sup>4</sup>. Specifically, it depicts inter-industry relations and shows how each industry is dependent on all the others in the economy, both as a consumer of outputs and as a supplier of inputs. Input/Output analysis has been used to study regional economies within a nation and as a tool for national and regional economic planning. It predicts the effect of changes in one industry on the others and on consumers, government, and suppliers. In addition, a common use of input/output analysis is to estimate the economic impacts of company spending on the surrounding region. It is this technique that is implemented in this study.

This study uses the IMPLAN Group's input/output modeling data and software (IMPLAN version 3.1). The IMPLAN database contains county, state, zip code, and federal economic statistics, which are specialized by region, not estimated from national averages. Using classic input/output analysis in combination with regional-specific Social Accounting Matrices and Multiplier Models, IMPLAN provides a highly accurate and adaptable model for its users.

### *IMPLAN Data and Assumptions*

IMPLAN data files use the following federal government data sources.

- US Bureau of Economic Analysis Benchmark Input/Output Accounts of the US
- US Bureau of Economic Analysis Output Estimates
- US Bureau of Economic Analysis Regional Economic Information Systems (REIS) Program
- US Bureau of Labor Statistics Covered Employment and Wages (CEW) Program
- US Bureau of Labor Statistics Consumer Expenditure Survey
- US Census Bureau County Business Patterns
- US Census Bureau Decennial Census and Population Surveys
- US Census Bureau Economic Censuses and Surveys

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<sup>4</sup> Bureau of Economic Analysis ([www.bea.gov/glossary/glossary](http://www.bea.gov/glossary/glossary))

- US Department of Agriculture Census

IMPLAN data files consist of the following components: employment, industry output, value added, institutional demands, national structural matrices, and inter-institutional transfers.

The data used was the most recent IMPLAN data available, which is for the year 2013. Data are reported in 2018, 2019, and 2020 dollars as indicated.

Economic impacts are made up of direct, indirect, and induced impacts. The following are suggested assumptions for accepting the impact model: IMPLAN input/output is a production-based model, and employment numbers (from U.S. Department of Commerce secondary data) treat both full- and part-time individuals as being employed.

Regional data for the impact models for value added, employment, and output are supplied by IMPLAN for this impact. Employment assumptions were provided to the model to enable construction of the impact model. From these data, Social Accounts, Production, Absorption, and Byproducts information were generated from the national level data and was incorporated into the model. All region study definitions and impact model assumptions were agreed on before work with the models began.

### ***Model Assumptions***

- Construction years are assumed to include activity between 2018 and 2019.
- Pre-production operational impacts are provided for 2020, during which time the mine will employ 150 individuals but will not produce any output.
- Operational impacts for a “typical year” (2021 was used as the full capacity year) are provided.
- Operational direct expenditures are distributed between the four mining sectors in the model - Gold, silver, zinc, and copper ore mining – based on anticipated production ratios.
- Impacts are reported in 2018, 2019, 2020, and 2021 dollars.
- All dollar values provided by Aquila Resources, Inc. for future years were assumed to reflect that year’s spending and were not to be discounted.
- Detailed model assumptions can be found in Appendix A

Special considerations for interpreting these impact numbers include the following cautions:

First, a small area, like the one included in this analysis, can have a high level of “leakage.” Leakages are any payments made to imports or value added sectors that do not in turn re-spend the dollars within the region. Additionally, a study area that is actually part of a larger functional economic region will likely miss some important backward linkages. For example, linkages with the labor force may be missing. Workers who live and spend outside the study area may actually hold local jobs.

Regional indirect and induced effects are driven by assumptions in the model. One problem is that the assumptions can mask the true multiplier. This is especially true of the assumption of constant returns to scale: This assumption most affects induced effects and says that if I drink coffee, and my income increases, I will drink proportionally more than before. The amount of weight placed on the induced effects (the percentage of the total induced effect you would want to use) could be further analyzed with an in-depth impact study, involving much more specific data collection and more detailed analysis.

BBER suggests caution in regard to the interpretation of the tax impacts from this project: Tax law changes frequently and can be difficult to forecast.

Readers should also note that estimated changes in production technology and employee productivity for industry sectors can differ.

Finally, and most importantly, the relationship of Output to Employment has been set for the model by data provided by our clients to the BBER. It can be noted that, for purposes of research and with more resources, the modeling methodology can be driven by data collected from surveys and post-construction values. This survey data can provide greater accuracy in regional impact assessments for the linkage between core and peripheral labor market areas and deliver better estimates of local vs. regional purchases.

### **III. Findings**

In this section, BBER reports the direct, indirect, and induced economic impacts of construction and operations activities of non-ferrous mining in Delta, Dickinson, Menominee, and Marinette Counties, measured in employment, output, and value added. A special sub-section of the findings covers the results from modeling non-ferrous mining tax impacts.

#### ***Construction Impacts, 2018***

Table 1 summarizes the total economic effects from the first year of non-ferrous mining construction on the four-county region. These results use the direct expenditures provided by Aquila Resources, Inc. as the original input for the model. The construction of the mine will generate a temporary increase in economic activity during the course of the construction project. Throughout the project, increased demand for equipment, labor, and transportation will lead to increased economic activity in the affected counties. After the completion of the project, this additional activity will cease, and the economic impacts will no longer be felt in the region.

Construction expenditures have been estimated by Aquila project personnel to be \$261.4 million in total, with 30% in the first year (2018) and 70% in the second year (2019)<sup>5</sup>. The total value of construction includes hard as well as soft costs, such as engineering, equipment, and architectural professionals. These soft costs were modeled in Year 1, as Aquila representatives expect them to take place primarily during that time. The BBER adjusted the model inputs to reflect local purchase percentages for these expenditures when available. Employment estimates were supplied by the company. Aquila estimated that 210 construction workers would be required for both years of the project<sup>6</sup>. An additional 44 employees are expected to be directly supported by the project in its first year, as a result of spending on soft costs.

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<sup>5</sup> Direct effect typically matches the total spent. In this case, it is slightly reduced due to non-local spending on items such as equipment and other “soft” costs.

<sup>6</sup> In addition to the 210 employees estimated by Aquila, 44 employees in the indirect construction sectors (engineering, management, equipment) were added by IMPLAN as a result of direct spending in those areas.

**Table 1. Non-Ferrous Mining Construction Impacts, Back Forty Project, 2018, in 2018 Dollars**

<i>Impact Type</i>	<i>Employment</i>	<i>Labor Income</i>	<i>Value Added</i>	<i>Output</i>
Direct Effect	254	\$16,918,677	\$19,829,887	\$61,124,773
Indirect Effect	96	\$2,899,598	\$5,310,027	\$10,630,339
Induced Effect	81	\$2,576,490	\$5,324,950	\$9,567,869
Total Effect	431	\$22,394,765	\$30,464,864	\$81,322,981

SOURCE: IMPLAN, 2015

The left-most column of Table 1, labeled Employment, estimates the number of jobs that the mining construction will support directly and indirectly. Employment estimates are in terms of jobs, not in terms of full-time equivalent employees. In the case of construction projects, the jobs are almost always short-term temporary positions. According to the results of this analysis, it is estimated that the first year of the Aquila construction project would support 431 jobs in the four-county region. The second column, Labor Income, is an estimate of all employee compensation, including wages, benefits, and proprietor income. It is estimated that the first year of construction for the Aquila mine would contribute more than \$22 million in employee wages and benefits in the four-county region.

Column three, labeled Value Added, represents the contribution to the GDP made by an individual producer, industry, or sector. In 2018, Aquila is estimated to have a total value added impact of just over \$30 million in the four-county region as a result of the first year of its construction project. The last column, Output, is the value of all local production required to sustain activities. In 2018, it is estimated that Aquila will spend approximately \$61 million (see Table 1) leading to a total output impact of over \$81 million regionally.

### **Construction Impacts, 2019**

**Table 2. Non-Ferrous Mining Construction Impacts, Back Forty Project, 2019, in 2019 dollars**

<i>Impact Type</i>	<i>Employment</i>	<i>Labor Income</i>	<i>Value Added</i>	<i>Output</i>
Direct Effect	210	\$16,587,538	\$21,213,138	\$128,660,000
Indirect Effect	191	\$5,847,800	\$10,685,216	\$21,504,732
Induced Effect	84	\$2,711,014	\$5,602,997	\$10,088,419
Total Effect	484	\$25,146,352	\$37,501,351	\$160,253,151

SOURCE: IMPLAN, 2015

**Table 3. Top 25 Sectors Impacted by Non-Ferrous Mining Construction by Employment, Back Forty Project, 2019**

<i>Description</i>	<i>Direct</i>	<i>Indirect</i>	<i>Induced</i>	<i>Total</i>
Construction of other new nonresidential structures	210	0	0	210
Retail – Non-store retailers	0	33.2	1.5	34.6
Retail - Miscellaneous store retailers	0	17.6	1.4	19
Truck transportation	0	15.2	1	16.2
Retail - General merchandise stores	0	9.5	3.2	12.7
Retail - Clothing and clothing accessories stores	0	11.2	0.4	11.6
Retail - Gasoline stores	0	8.9	0.9	9.8
Retail - Health and personal care stores	0	8.7	0.9	9.6
Real estate	0	5.6	3.1	8.7
Retail - Building material and garden equipment and supplies stores	0	5.9	1.6	7.5
Full-service restaurants	0	2	5.1	7.1
Limited-service restaurants	0	0.8	5.9	6.7
Monetary authorities and depository credit intermediation	0	4.2	2.2	6.4
Retail - Food and beverage stores	0	2.1	3.7	5.8
Retail - Sporting goods, hobby, musical instrument and book stores	0	4.9	0.7	5.6
Automotive repair and maintenance, except car washes	0	2.4	2.2	4.6
Retail - Motor vehicle and parts dealers	0	3	1.2	4.2
Hospitals	0	0	4	4
Nursing and community care facilities	0	0	3.7	3.7
Employment services	0	2.9	0.7	3.6
Accounting, tax preparation, bookkeeping, and payroll services	0	2.9	0.6	3.5
Offices of physicians	0	0	3.2	3.2
Prefabricated wood building manufacturing	0	3	0	3
Wholesale trade	0	1.2	1.6	2.8
Services to buildings	0	2.3	0.5	2.8
All other food and drinking places	0	0.3	2.5	2.8
<i>As well as additional full and part-time jobs in another 115 sectors of the economy...</i>				77.0
			<b>Total</b>	<b>484</b>

SOURCE: IMPLAN, 2015

### **Operations Impacts, Pre-Production**

It has been estimated by project personnel that in 2020, pre-production operations will directly employ approximately 150 workers, although output at this stage of operations will not yet produce a dollar amount. Therefore, BBER modeled no direct effect for output in the operations model of the pre-production period in the year 2020. However, note that the 150 employees create an induced effect in the economy of the four counties, as shown in table 4.

**Table 4. Non-Ferrous Mining Operations Impacts, Back Forty Project, Pre-production, in 2020 Dollars**

<b>Impact Type</b>	<b>Employment</b>	<b>Labor Income</b>	<b>Value Added</b>	<b>Output</b>
Direct Effect	150	\$9,487,531	\$9,487,531	\$0
Indirect Effect	0	\$0	\$0	\$0
Induced Effect	40	\$1,314,855	\$2,717,425	\$4,903,120
Total Effect	190	\$10,802,386	\$12,204,956	\$4,903,120

SOURCE: IMPLAN, 2015

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**Table 5. Top 25 Sectors Impacted by Non-Ferrous Mining Operations by Employment, Back Forty Project  
Pre-Production, 2020**

<b>Description</b>	<b>Direct</b>	<b>Indirect</b>	<b>Induced</b>	<b>Total</b>
Lead and zinc ore mining	61.5	0	0	61.5
Gold ore mining	60.0	0	0	60.0
Copper ore mining	21.0	0	0	21.0
Silver ore mining	7.5	0	0	7.5
Limited-service restaurants	0	0	2.8	2.8
Full-service restaurants	0	0	2.4	2.4
Hospitals	0	0	1.9	1.9
Retail - Food and beverage stores	0	0	1.8	1.8
Nursing and community care facilities	0	0	1.7	1.7
Retail - General merchandise stores	0	0	1.5	1.5
Real estate	0	0	1.5	1.5
Offices of physicians	0	0	1.5	1.5
All other food and drinking places	0	0	1.2	1.2
Labor and civic organizations	0	0	1.2	1.2
Monetary authorities and depository credit intermediation	0	0	1.1	1.1
Individual and family services	0	0	1.1	1.1
Automotive repair and maintenance, except car washes	0	0	1.0	1.0
Wholesale trade	0	0	0.8	0.8
Personal care services	0	0	0.8	0.8
Retail - Building material and garden equipment and supplies stores	0	0	0.7	0.7
Retail - Miscellaneous store retailers	0	0	0.7	0.7
Retail - Nonstore retailers	0	0	0.7	0.7
Offices of dentists	0	0	0.7	0.7
Retail - Motor vehicle and parts dealers	0	0	0.6	0.6
Elementary and secondary schools	0	0	0.6	0.6
<i>As well as additional full- and part-time jobs in another 62 various sectors of the economy...</i>				<i>13.3</i>
<b>Total</b>				<b>190</b>

SOURCE: IMPLAN, 2015

## **Operations Impacts, Typical Year**

To estimate the on-going impact of mining activity when full operations are reached, BBER has used the term “Typical Year” to suggest the impact for each year subsequent to reaching full operations by the start of 2021. According to Aquila Resources, Inc., the total estimated annual revenue for a typical year of operations would equal \$140 million. Between 40 and 50 people would be employed to operate the mine, 80 to 90 individuals would be employed in the plant, and an additional 20 administrative positions would be created for a total of approximately 150 workers. The total wages and salaries (including benefits) paid to those employees would average \$55-65K annually.

**Table 6. Non-Ferrous Industry Definition**

<i>IMPLAN Sector</i>	<i>Description</i>	<i>NAICS Equivalent</i>
24	Gold ore mining	212221
25	Silver ore mining	212222
26	Lead and zinc ore mining	212231
27	Copper ore mining	212234

*SOURCE: IMPLAN, 2015*

The Aquila mine will yield gold, zinc, copper, and silver. IMPLAN categorizes each of these in a separate sector<sup>7</sup>. Currently, only the lead and zinc ore mining industry currently exists in the study area. However, IMPLAN can create a currently non-existent industry using a technique called Analysis by Parts. Analysis by Parts allows the user to create a customized industry based on an existing industry spending pattern. For this analysis, industry spending patterns for the four sectors in Table 6 were used and output was distributed between the four sectors based on their expected rate of output. Forty-one percent of the total anticipated output was attributed to the Lead and Zinc Ore Mining sector, 40% to Gold Ore Mining, 14% to Copper Ore Mining, and 5% to Silver Ore Mining.

**Table 7. Non-Ferrous Mining Operations Impacts, Back Forty Project, Typical Year, in 2021 Dollars**

<i>Impact Type</i>	<i>Employment</i>	<i>Labor Income</i>	<i>Value Added</i>	<i>Output</i>
Direct Effect	150	\$9,487,531	\$78,179,861	\$140,000,000
Indirect Effect	55	\$3,504,611	\$7,750,001	\$13,250,900
Induced Effect	54	\$1,802,260	\$3,724,798	\$6,735,504
Total Effect	259	\$14,794,402	\$89,654,660	\$159,986,404

*SOURCE: IMPLAN, 2015*

<sup>7</sup> The impact of mining exploration and drilling, identified under NAICS industry code 213 (Support Activities for Mining), is not the focus of this impact, although these activities are accounted for in the IMPLAN model, specifically through IMPLAN sector 39 (Metal Mining Services) and sector 40 (Other Nonmetallic Minerals Services).

**Table 8. Top 25 Sectors Impacted by Non-Ferrous Mining Operations by Employment  
Back Forty Project, Typical Year**

<i>Industry</i>	<i>Direct</i>	<i>Indirect</i>	<i>Induced</i>	<i>Total</i>
Lead and zinc ore mining	61.5	14.5	0	76
Gold ore mining	60	0	0	60
Copper ore mining	21	0	0	21
Silver ore mining	7.5	0	0	7.5
Wholesale trade	0	6.2	1.1	7.2
All other crop farming	0	5.9	0	5.9
Maintenance and repair construction of nonresidential structures	0	5.4	0.3	5.7
Truck transportation	0	3.8	0.6	4.4
Limited-service restaurants	0	0.1	3.8	3.9
Full-service restaurants	0	0.2	3.2	3.5
Accounting, tax preparation, bookkeeping, and payroll services	0	2.6	0.4	3
Hospitals	0	0	2.6	2.6
Real estate	0	0.5	2	2.5
Retail - Food and beverage stores	0	0	2.4	2.4
Monetary authorities and depository credit intermediation	0	1	1.4	2.4
Legal services	0	2	0.5	2.4
Retail - General merchandise stores	0	0.2	2.1	2.3
Nursing and community care facilities	0	0	2.3	2.3
Offices of physicians	0	0	2.1	2.1
All other food and drinking places	0	0.1	1.6	1.6
Automotive repair and maintenance, except car washes	0	0.2	1.4	1.6
Labor and civic organizations	0	0	1.6	1.6
Retail - Nonstore retailers	0	0.6	0.9	1.5
Individual and family services	0	0	1.5	1.5
Other local government enterprises	0	0.6	0.8	1.4
<i>As well as additional full- and part-time jobs in another 87 various sectors of the economy...</i>				32.9
<b>Total</b>				<b>259</b>

SOURCE: IMPLAN, 2015

### ***Non-Ferrous Mining Tax Impacts***

According to the IMPLAN model, the impact on taxes from changes in economic activities can be modeled as follows: Income information can be combined with other social accounts tax information to make estimates of the taxes generated by a change in final demand. Although this is a simple ratio estimate, it gives a good first estimate of tax impact. The IMPLAN model also estimates business tax impacts in this way.

Taxes are paid out of labor income and limit disposable income. Tax policies can be examined with regard to individual tax burdens on different income groups. In input/output modeling, such as IMPLAN, a social accounts matrix allows the examination of the actual magnitude of taxes and transfer payments.

The following estimates of the tax impacts of non-ferrous mining in the four counties of the Upper Peninsula of Michigan and Northeast Wisconsin are based on inputs from the employment in a typical

year<sup>8</sup>. The impacts are summarized in the following table (Table 9) as federal and combined state and local taxes. Detailed tables of this tax impact can be found in Appendix B of this report. Note: this impact calculation does not include property taxes on low grade iron ore (Michigan).<sup>9</sup>

**Table 9. Summary of Federal and State and Local Tax Impact from Mining Operations  
Back Forty Project, Typical Year, in 2021 Dollars**

<i>Description</i>	<i>Employee Compensation</i>	<i>Proprietor Income</i>	<i>Tax on</i>			<i>Grand Total</i>
			<i>Production and Imports</i>	<i>Households</i>	<i>Corporations</i>	
Federal Non-Defense	\$1,975,371	\$142,928	\$1,260,041	\$1,253,821	\$4,386,042	\$9,018,203
State/Local Non-Education	\$33,695	\$0	\$10,480,011	\$483,663	\$603,031	\$11,600,400
Total	\$2,009,066	\$142,928	\$11,740,052	\$1,737,484	\$4,989,073	\$20,618,603

SOURCE: IMPLAN, 2015

## IV. Population Projections, Housing, and Tourism Trends

As background to the impact analysis, this section highlights trends in population, housing, and tourism for the four-county study area. A brief overview of the economic base shows that manufacturing, transportation, and tourism are among the strongest drivers of the regional economy. More detailed tables are provided in Appendix C of this report.

In Menominee County, a strong manufacturing base in the city of Menominee benefits from access to the port facilities located at the mouth of the Menominee River and the transportation infrastructure in that area. Much of the rest of the county is represented by agriculture and service, including tourism<sup>10</sup>. The other three surrounding counties also benefit from a strong manufacturing sector. Dickinson County is considered one of the industrial hubs of Northern Michigan<sup>11</sup>. In Marinette County in 2013, 32.2% of the population was employed in manufacturing, and more than 40% of payroll came from this industry. Major employers in that county include Marinette Marine Corporation (ship-building) and the Waupaca Foundry (fabricated metal product manufacturing). In fact, the manufacturing industry in Marinette County has been growing in recent years, despite industry losses<sup>12</sup>.

Tourism has been considered a strong component of the regional economy, due in part to the presence of the Peshtigo and Menominee Rivers, the Great Lakes shoreline, abundant inland lakes and waters, and thousands of acres of public recreational land<sup>13</sup>. The area is a destination for Wisconsin and Michigan hunters, fishermen, and outdoor enthusiasts.

<sup>8</sup> Tax estimates were based on similar levels of employment and labor income in the Lead and Zinc Ore Mining industry, the only industry that currently exists in the four-county region.

<sup>9</sup> Since 1951, Michigan local taxes include the low grade iron ore specific tax, in lieu of general property taxation. Disposition: Distributed to local units in same proportion as general property tax except that school portion is paid to School Aid Fund. Source: [http://csrcmich.org/PUBLICAT/2010s/2015/Tax%20Outline\\_ALL.pdf](http://csrcmich.org/PUBLICAT/2010s/2015/Tax%20Outline_ALL.pdf)

<sup>10</sup> <http://www.nmu.edu/sites/DrupalRuralAndLocal/files/UserFiles/Files/Pre-Drupal/SiteSections/Resources/Menominee.pdf>

<sup>11</sup> <http://www.nmu.edu/sites/DrupalRuralAndLocal/files/UserFiles/Files/Pre-Drupal/SiteSections/Resources/Dickinson.pdf>

<sup>12</sup> [http://worknet.wisconsin.gov/worknet\\_info/downloads/CP/marinette\\_profile.pdf](http://worknet.wisconsin.gov/worknet_info/downloads/CP/marinette_profile.pdf)

<sup>13</sup> <http://www.nmu.edu/sites/DrupalRuralAndLocal/files/UserFiles/Files/Pre-Drupal/SiteSections/Resources/Delta.pdf>

## Population

The following section highlights trends in population for the four-county area, as well as population projections for the coming years. Population in the four-county region reached its peak in the early 2000s and has been experiencing a steady decline since that time. Marinette has the largest population of the four counties (41,000 in 2014) followed by Delta. Menominee and Dickinson counties both have the smallest populations with about a combined total of 25,000 residents in 2014. Population projections for Wisconsin and Michigan suggest that both states will experience slight growth over the next 15 years, with Michigan expected to see approximately 1% growth between 2015 and 2030 and Wisconsin expected to experience slightly higher growth, at around 5% during that period.

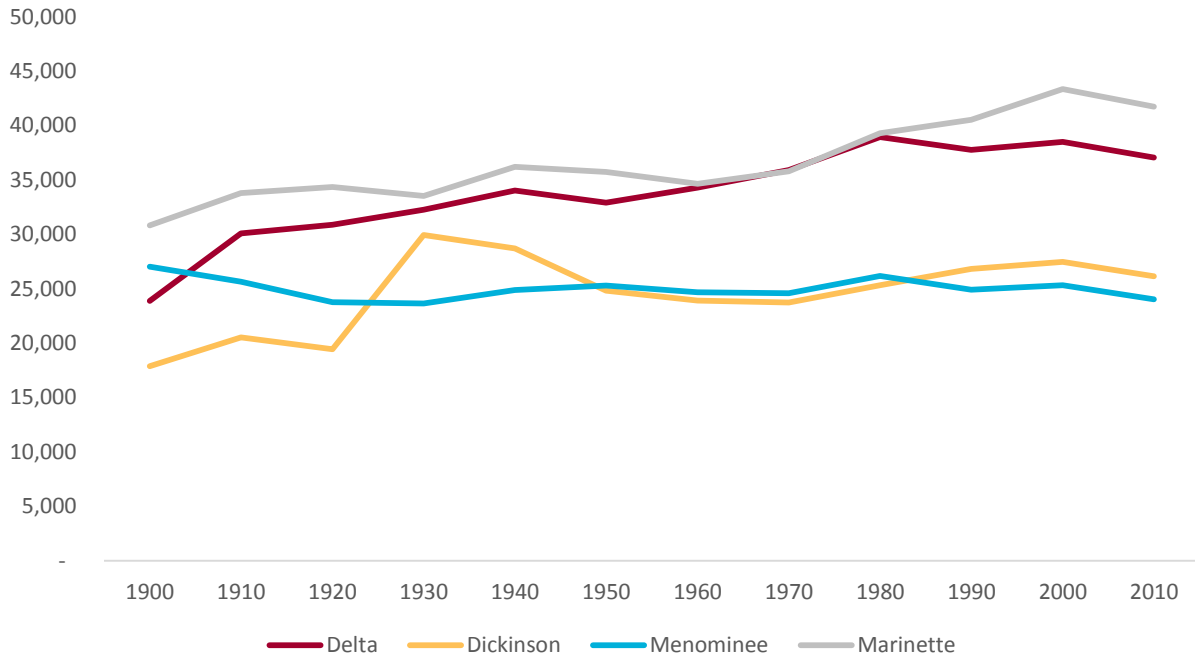
**Table 10. Population, Area, and Number of Households by Income for Four-County Study Area, 2013\***

	Pop.	Area (Sq. Mi.)	< 10K	10-15K	15-25K	25-35K	35-50K	50-75K	75-100K	100-150K	150K+	Total
DELTA COUNTY	36,905	1,170										
Households			1,335	1,199	2,480	1,710	2,550	3,233	1,785	1,785	464	15,933
DICKINSON COUNTY	26,098	766										
Households			790	822	1,651	1,376	1,872	2,097	1,376	1,079	304	11,367
MENOMINEE COUNTY	23,791	1,044										
Households			1,027	699	1,389	1,378	1,872	2,182	1,096	589	160	10,362
MARINETTE COUNTY	41,610	1,402										
Households			1,456	1,428	2,580	2,280	2,959	3,686	2,078	1,418	424	18,309

Data is from 2013, the most recent IMPLAN data.

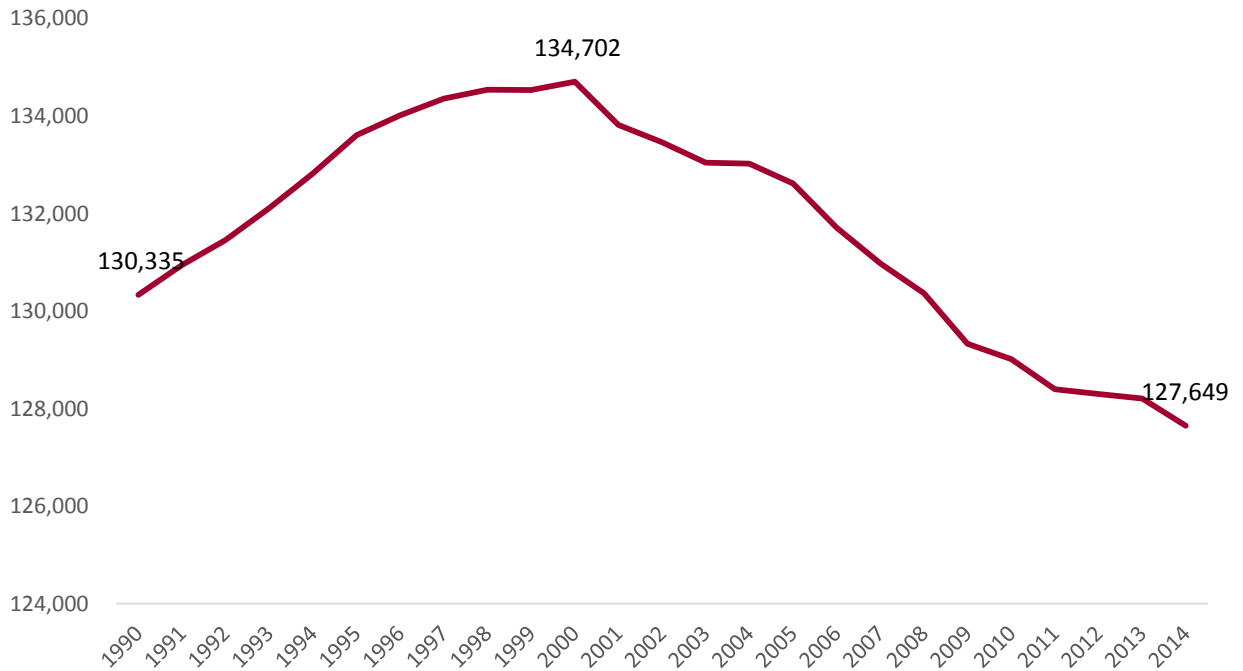
SOURCE: IMPLAN, 2015

**Figure 2. Decennial Population Trend for Counties in the Back Forty Project Study Area**



SOURCE: UNITED STATES CENSUS, 2015

**Figure 3. Annual Four-County Total Population Estimates, 1990 to 2014**



SOURCE: UNITED STATES CENSUS, 2015

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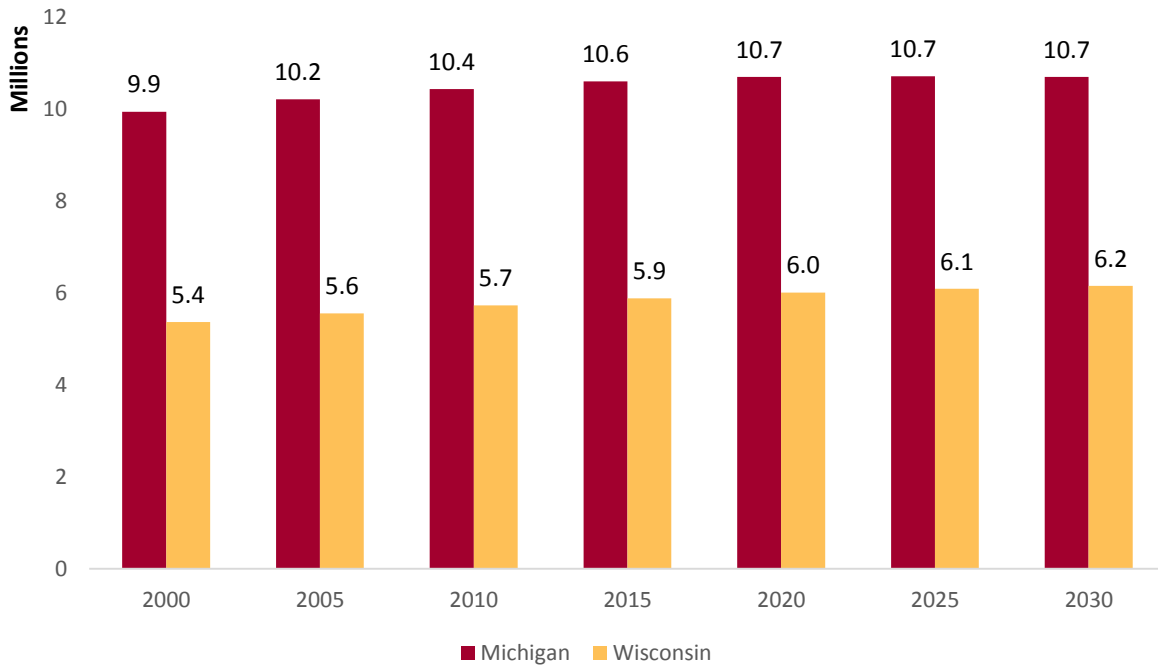
**Table 11. Delta, Dickinson, Menominee, and Marinette County Population Percentage Yearly Change, 1990 to 2014, U.S. Census**

	Delta	% Yearly Change	Dickinson	% Yearly Change	Menominee	% Yearly Change	Marinette	% Yearly Change	Total
1990	37,849		26,922		24,925		40,639		130,335
1991	38,064	0.57%	27,051	0.48%	24,809	-0.47%	41,017	0.93%	130,941
1992	38,177	0.30%	27,197	0.54%	24,869	0.24%	41,213	0.48%	131,456
1993	38,375	0.52%	27,257	0.22%	24,862	-0.03%	41,618	0.98%	132,112
1994	38,461	0.22%	27,338	0.30%	24,888	0.10%	42,137	1.25%	132,824
1995	38,517	0.15%	27,455	0.43%	25,025	0.55%	42,612	1.13%	133,609
1996	38,596	0.21%	27,540	0.31%	25,123	0.39%	42,757	0.34%	134,016
1997	38,594	-0.01%	27,603	0.23%	25,132	0.04%	43,028	0.63%	134,357
1998	38,598	0.01%	27,593	-0.04%	25,188	0.22%	43,163	0.31%	134,542
1999	38,448	-0.39%	27,497	-0.35%	25,360	0.68%	43,226	0.15%	134,531
2000	38,520	0.19%	27,472	-0.09%	25,326	-0.13%	43,384	0.37%	134,702
2001	38,356	-0.43%	27,136	-1.22%	25,170	-0.62%	43,157	-0.52%	133,819
2002	38,300	-0.15%	27,019	-0.43%	25,023	-0.58%	43,122	-0.08%	133,464
2003	38,157	-0.37%	26,943	-0.28%	24,997	-0.10%	42,946	-0.41%	133,043
2004	38,123	-0.09%	27,231	1.07%	24,987	-0.04%	42,680	-0.62%	133,021
2005	37,982	-0.37%	27,067	-0.60%	24,719	-1.07%	42,850	0.40%	132,618
2006	37,898	-0.22%	26,951	-0.43%	24,472	-1.00%	42,389	-1.08%	131,710
2007	37,584	-0.83%	26,881	-0.26%	24,322	-0.61%	42,190	-0.47%	130,977
2008	37,409	-0.47%	26,622	-0.96%	24,317	-0.02%	42,019	-0.41%	130,367
2009	37,059	-0.94%	26,357	-1.00%	24,118	-0.82%	41,792	-0.54%	129,326
2010	37,069	0.03%	26,168	-0.72%	24,029	-0.37%	41,749	-0.10%	129,015
2011	36,934	-0.36%	26,084	-0.32%	23,922	-0.45%	41,454	-0.71%	128,394
2012	36,831	-0.28%	26,228	0.55%	23,748	-0.73%	41,488	0.08%	128,295
2013	36,819	-0.03%	26,057	-0.65%	23,835	0.37%	41,497	0.02%	128,208
2014	36,559	-0.71%	25,957	-0.38%	23,835	0.00%	41,298	-0.48%	127,649

Note: The above percentages are color-coded green for increase and red for decrease in county population growth, compared to previous year.

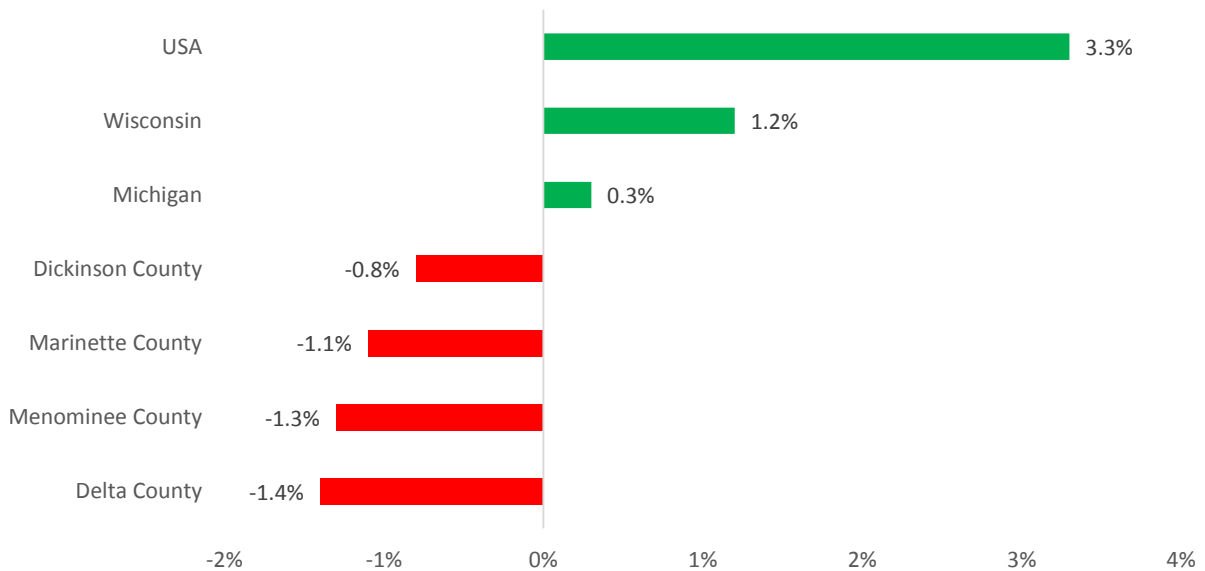
SOURCE: UNITED STATES CENSUS, 2015

**Figure 4. Michigan and Wisconsin Population Projections, 2000 to 2030**



SOURCE: UNITED STATES CENSUS, 2015

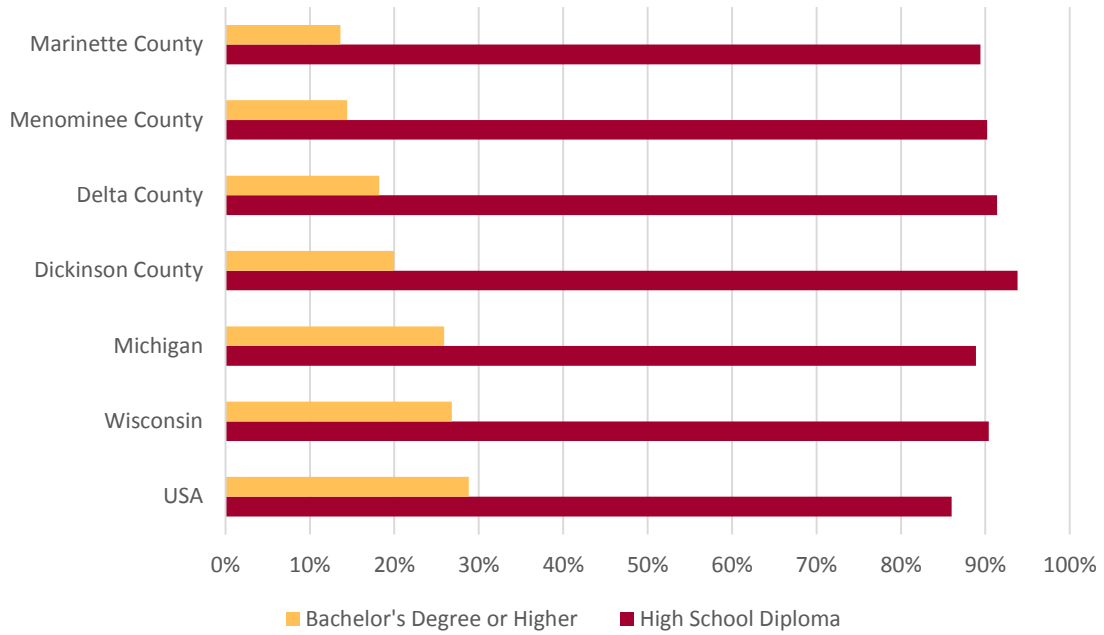
**Figure 5. Percentage change of Population from April 1, 2010 to July 1, 2014**



SOURCE: UNITED STATES CENSUS, 2015

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**Figure 6. Percentage of Population 25 Years or Older by Degree Earned, 2009 to 2013**

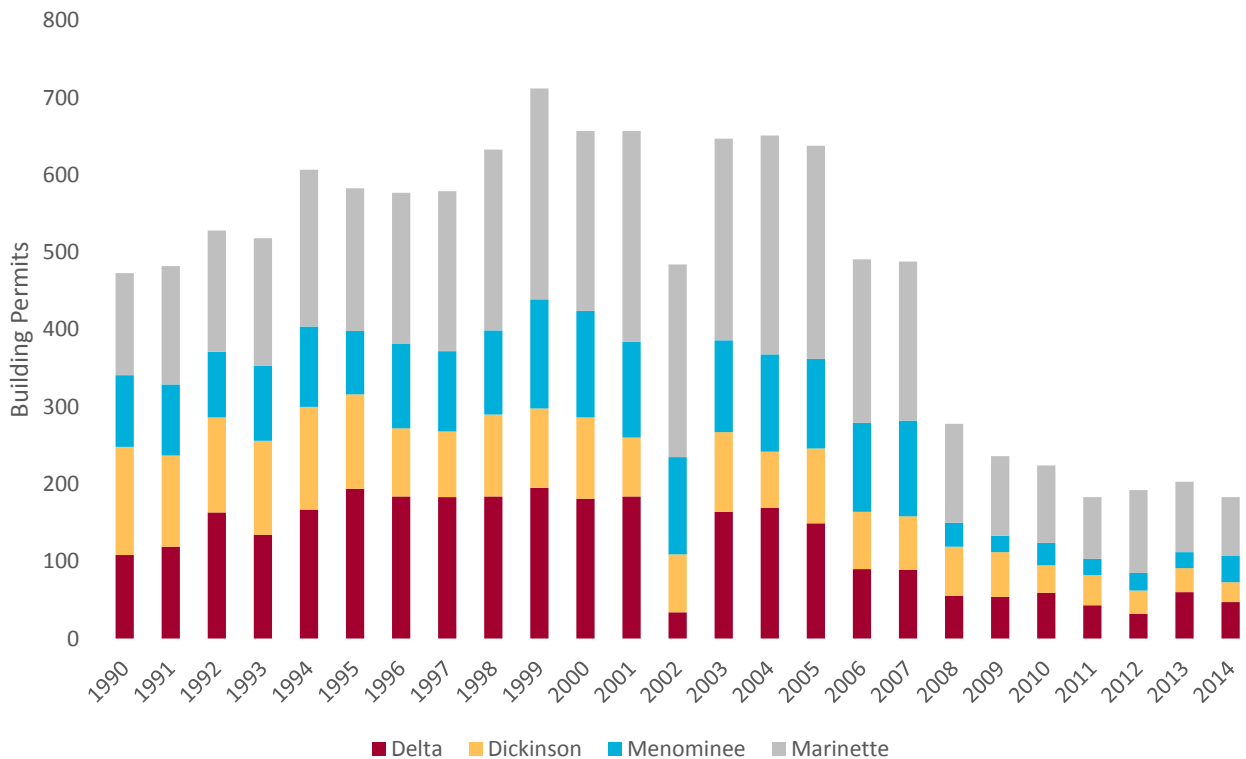


SOURCE: UNITED STATES CENSUS, 2015

## Housing

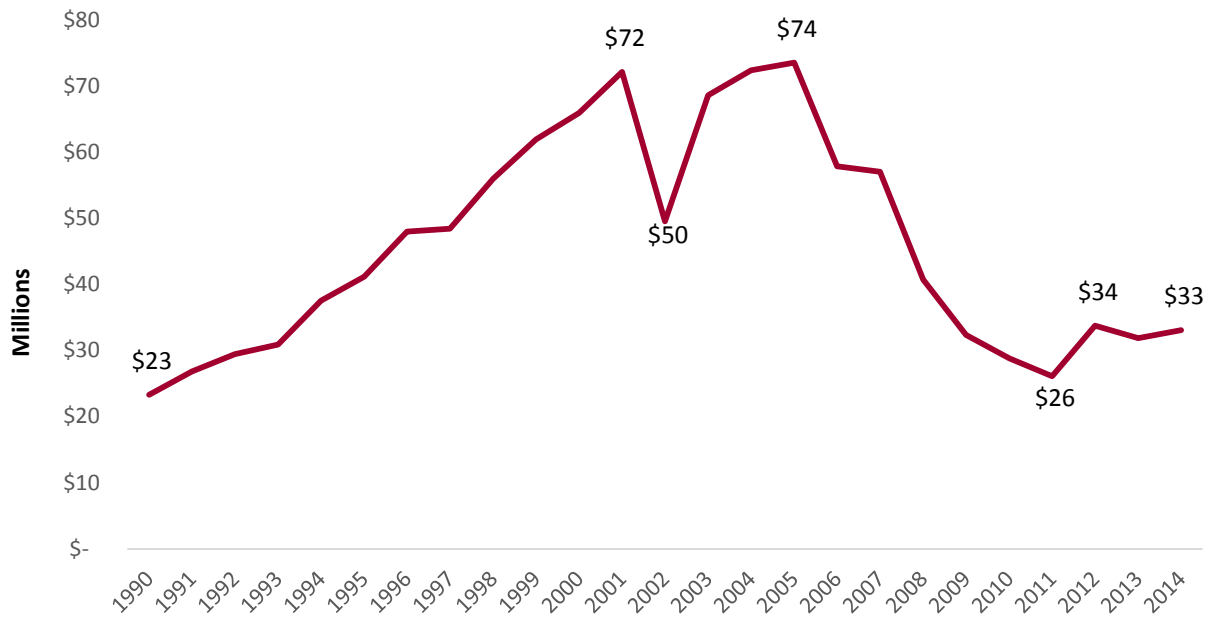
The following section highlights trends in housing for the four-county region, focusing specifically on changes in the number of building permits and construction costs. Overall, the region was experiencing steady growth in construction between 1990 and 2005. During that time, more than 500 building permits were issued annually, with the exception of 2002, where the region witnessed a slight dip in both building permits and construction costs. Then, beginning in 2006, construction activity began to decline rapidly, likely the result of the housing crisis. In the past five years, the region has issued approximately 200 building permits annually and seen construction costs averaging around \$30 million per year.

**Figure 7. Four-County Annual Construction of Residential Units, 1990 to 2014**



SOURCE: UNITED STATES CENSUS, 2015

**Figure 8. Four-County Total Family Home Construction Cost, 1990 to 2014**



SOURCE: UNITED STATES CENSUS, 2015

## Tourism

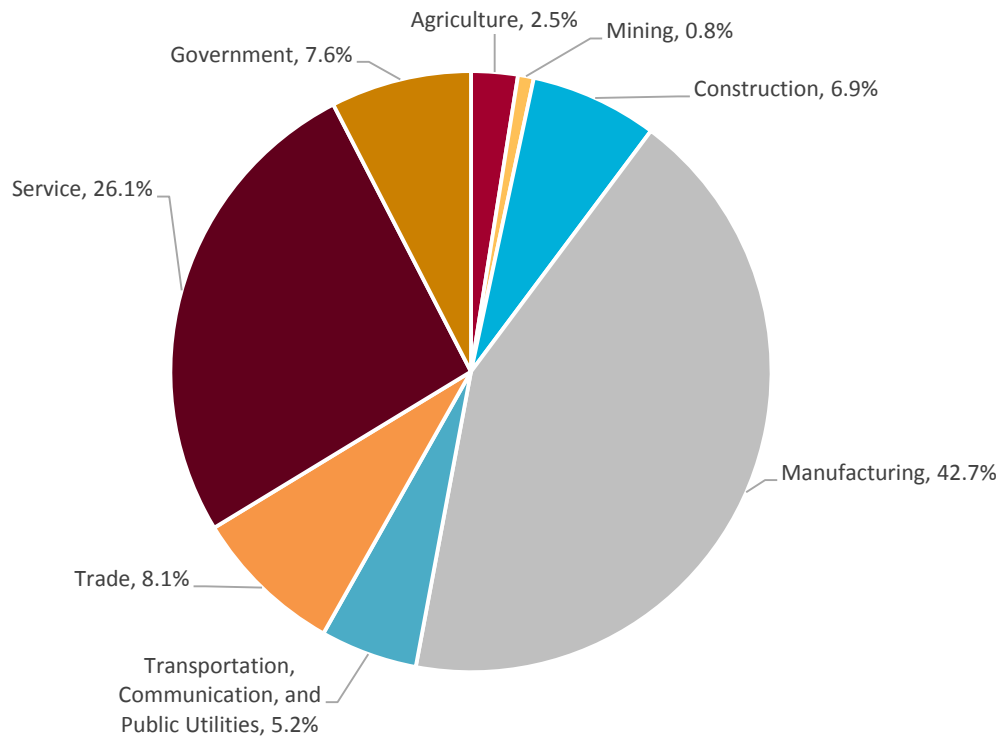
This section highlights the impact of the Tourism and Hospitality industry in the four-county area. Table 12 shows the Tourism and Hospitality sectors of the four-county economic base, ranked by output in millions of dollars for year 2013. Overall, the sectors in this industry contribute more than \$400 million in output annually and represent 11% of the employment regionally.

**Table 12. Tourism and Hospitality Sectors of the Four-County Economic Base, Ranked by Output**

<i>Tourism and Hospitality Sectors</i>	<i>Output</i>	<i>Employment (Full- and Part- time)</i>	<i>Value Added</i>
Limited-service restaurants	\$105,236,137	2,212.2	\$59,997,022
Retail stores - food and beverage	\$76,388,985	1,317.5	\$45,661,148
Full-service restaurants	\$66,665,016	1,746.9	\$26,193,233
All other food services and drinking places	\$54,619,553	842.5	\$19,361,946
Hotels and motels - including casino hotels	\$36,270,531	473.5	\$19,866,967
Other amusement and recreation industries	\$20,116,861	374.9	\$10,286,256
Retail Stores - Sporting goods - hobby - book and music	\$16,215,271	304	\$9,575,277
Gambling industries (except casino hotels)	\$8,594,314	122.6	\$2,557,082
Scenic and sightseeing transportation	\$5,772,994	9.1	\$5,121,097
Performing arts companies	\$5,552,405	102.5	\$2,722,409
Fitness and recreational sports centers	\$5,149,374	118.7	\$2,909,155
Independent artists - writers - and performers	\$4,704,412	45.8	\$1,626,232
Promoters of performing arts and sports	\$3,124,825	73.2	\$979,803
Bowling centers	\$1,785,609	44.2	\$917,025
Other accommodations	\$1,679,995	29.1	\$978,477
Museums - historical sites - zoos - and parks	\$1,292,991	20.8	\$306,970
Commercial Sports Except Racing	\$784,709	38.9	\$278,039
Total	\$418,990,245	7,898.8	\$210,776,028
Tourism and Hospitality Sectors % of Total Economy	3.6%	11.0%	4.3%
Four-county Economy, all sectors totals	\$11,515,496,282	71,600.4	\$4,850,138,199

SOURCE: IMPLAN, 2015

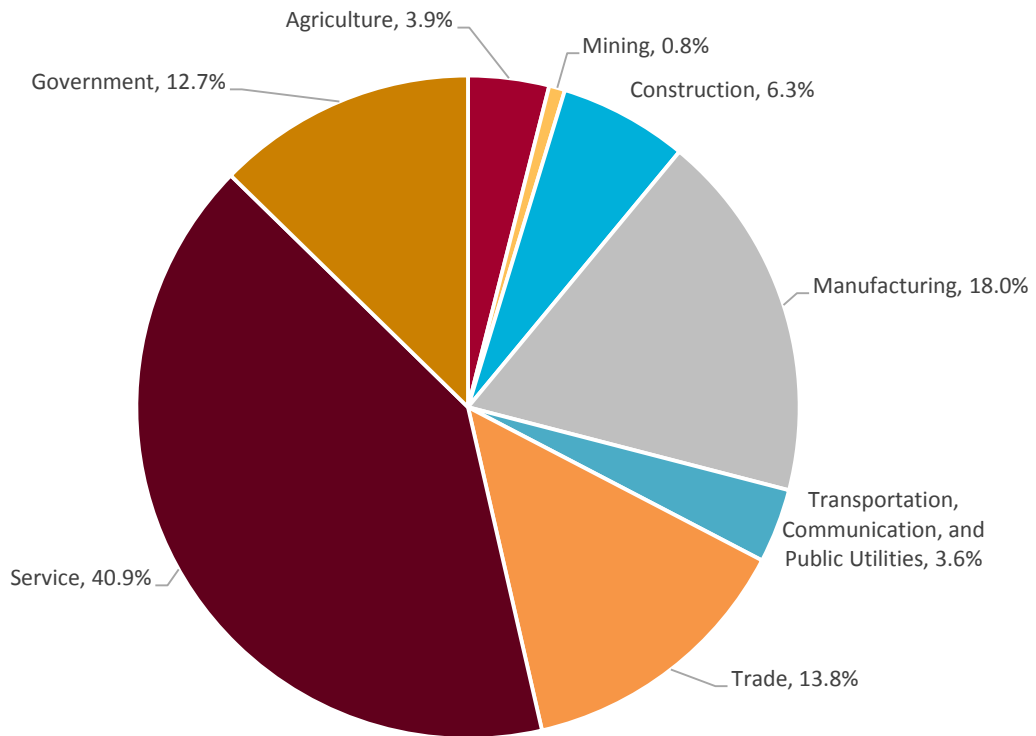
**Figure 9. Four-County Economy: Sales (Output) by Major Industrial Sector, 2013**



*SOURCE: IMPLAN, 2015*

Figure 9 shows the economic base of the four-county economy by output for each major sector for the year 2013. Manufacturing contributes the largest share of output to the region at 42.7%. The service industry (which includes Tourism) is the second largest contributor at 26.1%.

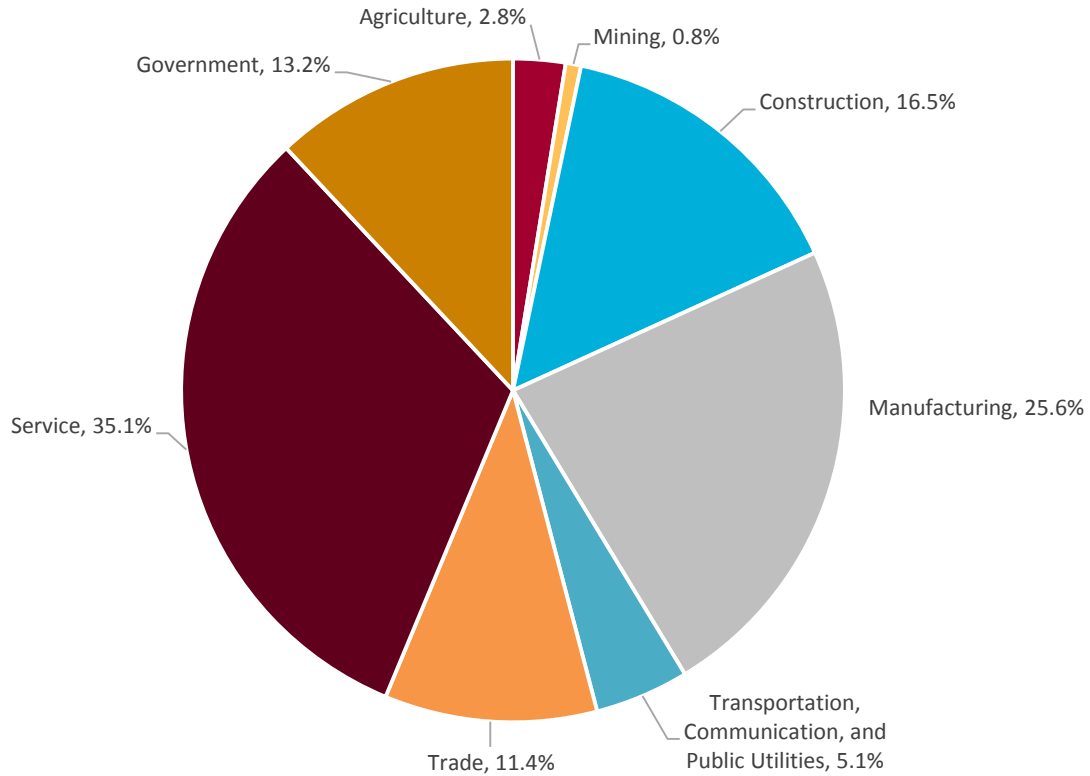
**Figure 10. Four-County Economy: Employment by Major Industrial Sector, 2013**



*SOURCE: IMPLAN, 2015*

Figure 10 shows the same major sectors by their share of overall employment. The Service sector (including Tourism) employs the greatest share of the population (40.9%), followed by Manufacturing (18.0%).

**Figure 11. Four-County Economy: Value Added by Major Industrial Sector, 2013**



*SOURCE: IMPLAN, 2015*

Figure 11 breaks the sectors down by their share of the region's value added. Value added is a measure of the impacting industry's contribution to the local community; it includes wages, rents, interest, and profits. It can be thought of as the sector's contribution to the regional GDP. In this case, the Service sector contributes 35.1% to the local community and Manufacturing contributes approximately 25%. Other major contributors include Construction (16.5%) and Government (13.2%).

**Table 13. Employment in Tourism Resulting from Non-Ferrous Mining Operations, Typical Year**

<i>Industry</i>	<i>Direct</i>	<i>Indirect</i>	<i>Induced</i>	<i>Total</i>
Limited-service restaurants	0.0	0.1	3.8	4.0
Full-service restaurants	0.0	0.2	3.3	3.5
Retail - food and beverage stores	0.0	0.0	2.4	2.4
All other food and drinking places	0.0	0.1	1.6	1.7
Retail - Sporting goods, hobby, musical instrument and book stores	0.0	0.1	0.5	0.6
Other amusement and recreation industries	0.0	0.0	0.5	0.5
Fitness and recreational sports centers	0.0	0.0	0.2	0.2
Gambling industries (except casino hotels)	0.0	0.0	0.2	0.2
Performing arts companies	0.0	0.0	0.2	0.2
Bowling centers	0.0	0.0	0.1	0.1
Independent artists, writers, and performers	0.0	0.0	0.0	0.1
Promoters of performing arts and sports and agents for public figures	0.0	0.0	0.1	0.1
Commercial Sports except racing	0.0	0.0	0.1	0.1
Hotels and motels, including casino hotels	0.0	0.0	0.0	0.1
<b>Employment Impacts (Tourism Sectors)</b>	<b>0.0</b>	<b>0.5</b>	<b>13.0</b>	<b>13.8</b>
<b>Total Employment Impacts (All Sectors)</b>	<b>150</b>	<b>72</b>	<b>54</b>	<b>276</b>

*SOURCE: IMPLAN, 2015*

Finally, Table 13 shows the indirect and induced employment results for each of the affected tourism sectors<sup>14</sup> as a result of non-ferrous mining operations from the Back Forty Project. Only those sectors that saw indirect or induced impacts as a result of mining operations are shown. The total direct non-ferrous mining employment of 150 individuals in 2021 would generate 0.5 indirect jobs and 13 induced jobs in tourism for the region.

<sup>14</sup> The full list of IMPLAN Tourism sectors can be found in Table 10

## V. Conclusion

**Construction Impacts:** The IMPLAN model used in this study estimated that, in total, the two-year construction project is estimated to add nearly \$81 million in output to the four-county region in the first year (2018) and more than \$160 million in additional output in the second year (2019). For every direct construction job created as a result of the mining construction project in 2018, another 0.7 jobs will be created in the larger economy.

### **Non- Ferrous Mining Construction Impacts, Back Forty Project, 2018 and 2019<sup>15</sup>**

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
Year 2018				
Value Added	\$19,829,887	\$5,310,027	\$5,324,950	\$30,464,864
Output	\$61,124,773	\$10,176,572	\$9,567,869	\$81,322,981
Employment	254	96	81	431
Year 2019				
Value Added	\$21,213,138	\$10,685,216	\$5,602,997	\$37,501,351
Output	\$128,660,000	\$21,504,732	\$10,088,419	\$160,253,151
Employment	210	191	84	484

SOURCE: IMPLAN, 2015

**Operations Impacts:** Both Pre-production level operations and typical year operations impact models were created. During the Pre-production phase, an estimated 150 people will be directly employed, though no measureable output results from this phase. Because of their income and their spending, those employees were estimated to result in an additional 40 jobs being supported and increase regional output through induced effects by over \$4.9 million in 2020.

### **Non-Ferrous Mining Pre-Production Operations Impacts, Back Forty Project, 2020 dollars**

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
2020				
Value Added	\$9,487,531	\$0	\$2,717,425	\$12,204,956
Output	\$0	\$0	\$4,903,120	\$4,903,120
Employment	150	0	40	190

SOURCE: IMPLAN, 2015

For a typical year (after the Pre-production phase), the model also estimated that for every job created as a result of non-ferrous mining operations, 0.95 jobs are likely to be created in other sectors of the four counties' economy. Mining operations in the region are predicted to add almost 260 new jobs to the region and increase output by nearly \$160 million annually.

<sup>15</sup> Employment impacts from construction cannot be summed for a total over the two year construction period as this employment may be from recurring jobs.

**Non-Ferrous Mining Operations Impacts, Back Forty Project, Typical Year, 2021 dollars**

	<i>Direct Effect</i>	<i>Indirect Effect</i>	<i>Induced Effect</i>	<i>Total</i>
Typical Year				
Value Added	\$78,179,861	\$6,917,532	\$3,324,697	\$80,024,372
Output	\$140,000,000	\$13,250,900	\$6,735,504	\$159,986,404
Employment	150	55	54	259

*SOURCE: IMPLAN, 2015*

The indirect and induced jobs created will be in sectors closely related to the mining industry such as Wholesale Trade, Maintenance and Repair of Nonresidential Structures, Truck Transportation, Limited-service Restaurants, Full-service Restaurants, and Accounting Services. Other induced or indirect employment will be created in sectors such as Offices of Health Practitioners and Retail Stores as well.

Tax Impacts: Tax impacts are summarized in the following table, which shows that in a typical year of operations, federal taxes from non-ferrous mining activity are estimated to total about \$9 million, and state and local taxes are estimated to be approximately \$11.6 million. In total, in a typical year, non-ferrous mining is estimated to pay more than \$20 million in taxes to federal and state and local government.

**Summary of Federal and State and Local Tax Impact from Mining Operations, Back Forty Project, Typical Year**

<i>Description</i>	<i>Employee Compensation</i>	<i>Proprietor Income</i>	<i>Tax on Production and Imports</i>	<i>Households</i>	<i>Corporations</i>	<i>Grand Total</i>
Federal Government Non-Defense	\$1,975,371	\$142,928	\$1,260,041	\$1,253,821	\$4,386,042	\$9,018,203
State/Local Non-Education	\$33,695	\$0	\$10,480,011	\$483,663	\$603,031	\$11,600,400
Total	\$2,009,066	\$142,928	\$11,740,052	\$1,737,484	\$4,989,073	\$20,618,603

*SOURCE: IMPLAN, 2015*



NOTE - Readers are also encouraged to remember that the Bureau of Business and Economic Research (BBER) an entity of the UMD Labovitz School was asked to supply an economic impact analysis only. Any subsequent policy recommendations should be based on the “big picture” of total impact.

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## Appendix A: Model Assumptions

### Construction

- Impacts on construction: The IMPLAN industries selected for sectoring this impact activity are:
  - 58. Construction of other new non-residential structures
  - 395. Wholesale Trade
  - 449. Architectural, engineering, and related services
- Construction years are assumed to be 2018 and 2019.
- Construction costs are estimated to be \$261.4 million in total, distributed as follows:

<i>Expense (% local)</i>	<i>Estimated Cost</i>	<i>Costs sourced locally</i>	<i>Year 1 (30%)</i>	<i>Year 2 (70%)</i>
Construction (100% local)	\$183.8 million	\$183.8 million	\$55.1 million	\$128.6 million
Engineering / Management (7.5% local)	\$33.4 million	\$2.5 million	\$2.5 million	--
Equipment (45% local)	\$44.2 million	\$19.9 million	\$19.9 million	--
Total	\$261.4 million	\$206.2 million	\$77.5 million	\$128.6 million

SOURCE: IMPLAN, 2015

- Construction jobs are divided between two years. According to Aquila Resources, 210 construction workers would be employed throughout the project.

### Operations

- For estimating impacts on copper, zinc, gold and silver (non-ferrous metals) the appropriate IMPLAN industrial sectors are (underlined ores are of particular interest to the four counties):
  - 24. Gold ore mining
  - 25. Silver ore mining
  - 26. Lead and zinc ore mining
  - 27. Copper ore mining
- Estimated life span of the typical year impact will be 7-8 years open pit base case, 16 years with underground base case.
- Pre-production (2020) operations assumes full employment and wages, but no output.
- The typical year (2021) inputs include \$140 million output and 150 jobs, with an average salary of approximately \$60,000. For purposes of modeling, employment and output were distributed between the four mining sectors based on the following ratio:

<i>Sector</i>	<i>% Output</i>	<i>Output (\$ USD)</i>	<i>Employment</i>
Gold ore mining	40%	\$56 million	60
Silver ore mining	5%	\$7 million	7.5
Lead and zinc ore mining	41%	\$57.4 million	61.5
Copper ore mining	14%	\$19.6 million	21
Total	100%	\$140 million	150

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## Appendix B: Tax Impact Details

As noted in the report above, according to the IMPLAN model, the impact on taxes from changes in economic activities can be modeled as follows: Income information can be combined with other social accounts tax information to make estimates of the taxes generated by a change in final demand. Although this is a simple ratio estimate, it gives a good first estimate of tax impact. The IMPLAN model also estimates business tax impacts in this way.

Taxes are paid out of labor income and limit disposable income. Tax policies can be examined with regard to individual tax burdens on different income groups. In input-output modeling, such as IMPLAN, a social accounts matrix allows you to examine the actual magnitude of taxes and transfer payments.

The following estimates of the tax impacts of non-ferrous mining in the four counties of the Upper Peninsula of Michigan and Northeast Wisconsin are based on inputs from the employment in a typical year. The impacts are summarized in the body of the report as corporate, federal, and combined state and local taxes. Detailed tables of this tax impact estimate are presented below. Note: this impact calculation does not include property taxes on low grade iron ore (Michigan).<sup>16</sup>

**Table 14. Federal Tax Impact, Back Forty Project Mining Impact Operations, Typical Year**

<i>Description</i>	<i>Employee Compensation</i>	<i>Proprietor Income</i>	<i>Tax on Production and Imports</i>	<i>Households</i>	<i>Corporations</i>
Social Ins Tax- Employee Contribution	\$899,360	\$142,038			
Social Ins Tax- Employer Contribution	\$893,111				
Tax on Production and Imports: Excise Taxes			\$825,615		
Tax on Production and Imports: Custom Duty			\$341,834		
Tax on Production and Imports: Fed NonTaxes			\$86,907		
Corporate Profits Tax					\$4,372,519
Personal Tax: Income Tax				\$1,159,573	
<b>Total Federal Tax</b>	<b>\$1,792,471</b>	<b>\$142,038</b>	<b>\$1,254,356</b>	<b>\$1,159,573</b>	<b>\$4,372,519</b>

*SOURCE: IMPLAN, 2015*

<sup>16</sup> More discussion on mining taxes in Michigan can include:

Since 1951 Michigan local taxes include the low grade iron ore specific tax, In lieu of general property taxation. Disposition: Distributed to local units in same proportion as general property tax except that school portion is paid to School Aid Fund. Source: [http://crcmich.org/PUBLICAT/2010s/2015/Tax%20Outline\\_ALL.pdf](http://crcmich.org/PUBLICAT/2010s/2015/Tax%20Outline_ALL.pdf)

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**Table 15. State and Local Tax Impact, Back Forty Project Mining Impact Operations, Typical Year**

<i>Description</i>	<i>Employee Compensation</i>	<i>Proprietor Income</i>	<i>Tax on Production and Imports</i>	<i>Households</i>	<i>Corporations</i>
Corporate Profits Tax					\$531,117
Dividends					\$70,054
Personal Tax: Income Tax				\$348,836	
Personal Tax: Motor Vehicle License				\$21,301	
Personal Tax: NonTaxes (Fines- Fees				\$60,593	
Personal Tax: Other Tax (Fish/Hunt)				\$8,089	
Personal Tax: Property Taxes				\$8,488	
Social Ins Tax- Employee Contribution	\$10,423	\$0			
Social Ins Tax- Employer Contribution	\$20,152				
Tax on Production and Imports: Motor Vehicle Lic			\$122,842		
Tax on Production and Imports: Other Taxes			\$342,868		
Tax on Production and Imports: Property Tax			\$5,121,495		
Tax on Production and Imports: S/L NonTaxes			\$74,271		
Tax on Production and Imports: Sales Tax			\$4,756,818		
Tax on Production and Imports: Severance Tax			\$14,430		
<b>Total State and Local Tax</b>	<b>\$30,575</b>	<b>\$0</b>	<b>\$10,432,725</b>	<b>\$447,307</b>	<b>\$601,171</b>

\*This includes licensing for commercial vehicles as well as fees for title registration, license plates, vehicle inspection, vehicle mileage and weight taxes on motor carriers, etc. Source: Bureau of Census, Appendix for definition of taxes.

*SOURCE: IMPLAN, 2015*

## Appendix C: Demographic and Economic Trend Data

### Population

Table 16. Decennial Population Trend for Delta, Dickinson, Menominee, and Marinette Counties, U.S. Census

County	1900	1910	1920	1930	1940	1950	1960	1970	1980	1990	2000	2010
<b>Delta</b>	23,881	30,108	30,909	32,280	34,037	32,913	34,298	35,924	38,947	37,780	38,520	37,069
<b>Dickinson</b>	17,890	20,524	19,456	29,941	28,731	24,844	23,917	23,753	25,341	26,831	27,472	26,168
<b>Menominee</b>	27,046	25,648	23,778	23,652	24,883	25,299	24,685	24,587	26,201	24,920	25,326	24,029
<b>Marinette</b>	30,822	33,812	34,361	33,530	36,225	35,748	34,660	35,810	39,314	40,548	43,384	41,749
<b>4-County Total</b>	99,639	110,092	108,504	119,403	123,876	118,804	117,560	120,074	129,803	130,079	134,702	129,015

SOURCE: UNITED STATES CENSUS, 2015

Table 17. Delta, Dickinson, Menominee, and Marinette Counties, Population Estimates, 1990 to 2014

	Delta	Dickinson	Menominee	Marinette	Total
1990	37,849	26,922	24,925	40,639	130,335
1991	38,064	27,051	24,809	41,017	130,941
1992	38,177	27,197	24,869	41,213	131,456
1993	38,375	27,257	24,862	41,618	132,112
1994	38,461	27,338	24,888	42,137	132,824
1995	38,517	27,455	25,025	42,612	133,609
1996	38,596	27,540	25,123	42,757	134,016
1997	38,594	27,603	25,132	43,028	134,357
1998	38,598	27,593	25,188	43,163	134,542
1999	38,448	27,497	25,360	43,226	134,531
2000	38,520	27,472	25,326	43,384	134,702
2001	38,356	27,136	25,170	43,157	133,819
2002	38,300	27,019	25,023	43,122	133,464
2003	38,157	26,943	24,997	42,946	133,043
2004	38,123	27,231	24,987	42,680	133,021
2005	37,982	27,067	24,719	42,850	132,618
2006	37,898	26,951	24,472	42,389	131,710
2007	37,584	26,881	24,322	42,190	130,977
2008	37,409	26,622	24,317	42,019	130,367
2009	37,059	26,357	24,118	41,792	129,326
2010	37,069	26,168	24,029	41,749	129,015
2011	36,934	26,084	23,922	41,454	128,394
2012	36,831	26,228	23,748	41,488	128,295
2013	36,819	26,057	23,835	41,497	128,208
2014	36,559	25,957	23,835	41,298	127,649

SOURCE: UNITED STATES CENSUS, 2015

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**Table 18. U.S. Census Demographic Detail of Delta, Dickinson, Menominee, and Marinette Counties, Populations, 2014**

	<i>Delta</i>	<i>Dickinson</i>	<i>Menominee</i>	<i>Marinette</i>	<i>Michigan</i>	<i>Wisconsin</i>	<i>USA</i>
Population, 2014 estimate	36,559	25,957	23,714	41,298	9,909,877	5,757,564	318,857,056
Population, 2010 (April 1) estimates base	37,069	26,168	24,029	41,749	9,884,133	5,687,289	308,758,105
Population, percent change - April 1, 2010 to July 1, 2014	-1.40%	-0.80%	-1.30%	-1.10%	0.30%	1.20%	3.30%
Population, 2010	37,069	26,168	24,029	41,749	9,883,640	5,686,986	308,745,538
Persons under 5 years, percent, 2014	5.10%	5.00%	4.70%	4.70%	5.80%	5.90%	6.20%
Persons under 18 years, percent, 2014	20.30%	20.10%	19.70%	19.60%	22.40%	22.60%	23.10%
Persons 65 years and over, percent, 2014	21.40%	20.40%	21.60%	21.70%	15.40%	15.20%	14.50%
Female persons, percent, 2014	50.40%	49.90%	49.40%	49.80%	50.90%	50.30%	50.80%
White alone, percent, 2014 (a)	94.60%	96.90%	94.70%	97.00%	79.90%	87.80%	77.40%
Black or African American alone, percent, 2014 (a)	0.30%	0.50%	0.60%	0.50%	14.20%	6.60%	13.20%
American Indian and Alaska Native alone, percent, 2014 (a)	2.50%	0.70%	2.80%	0.70%	0.70%	1.10%	1.20%
Asian alone, percent, 2014 (a)	0.40%	0.50%	0.40%	0.60%	2.90%	2.60%	5.40%
Native Hawaiian and Other Pacific Islander alone, percent, 2014 (a)	Z*	0.10%	Z	Z	Z	Z	0.20%
Two or More Races, percent, 2014	2.20%	1.30%	1.50%	1.20%	2.30%	1.80%	2.50%
Hispanic or Latino, percent, 2014 (b)	1.10%	1.40%	1.70%	1.50%	4.80%	6.50%	17.40%
White alone, not Hispanic or Latino, percent, 2014	93.70%	95.80%	93.40%	95.70%	75.80%	82.20%	62.10%
Living in same house 1 year & over, percent, 2009-2013	89.70%	88.60%	89.30%	89.90%	85.30%	85.80%	84.90%
Foreign born persons, percent, 2009-2013	1.20%	1.40%	1.00%	1.60%	6.10%	4.70%	12.90%
Language other than English spoken at home, pct age 5+, 2009-2013	2.30%	2.60%	2.70%	3.50%	9.10%	8.60%	20.70%
High school graduate or higher, percent of persons age 25+, 2009-2013	91.40%	93.80%	90.20%	89.40%	88.90%	90.40%	86.00%
Bachelor's degree or higher, percent of persons age 25+, 2009-2013	18.20%	20.00%	14.40%	13.60%	25.90%	26.80%	28.80%
Veterans, 2009-2013	4,361	2,815	2,598	4,448	672,213	408,870	21,263,779
Mean travel time to work (minutes), workers age 16+, 2009-2013	18	15.2	20.2	20.3	24	21.7	25.5
Housing units, 2014	20,193	13,995	14,154	30,403	4,539,871	2,648,317	133,957,180
Homeownership rate, 2009-2013	79.30%	81.20%	80.80%	77.50%	72.10%	68.10%	64.90%
Housing units in multi-unit structures, percent, 2009-2013	10.20%	8.80%	9.10%	9.20%	17.90%	25.40%	26.00%
Median value of owner-occupied housing units, 2009-2013	\$100,200	\$85,500	\$95,300	\$108,200	\$121,700	\$167,100	\$176,700
Households, 2009-2013	15,885	11,432	10,787	18,573	3,823,280	2,288,332	115,610,216
Persons per household, 2009-2013	2.29	2.25	2.18	2.18	2.53	2.43	2.63

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Per capita money income in past 12 months (2013 dollars), 2009-2013	\$22,471	\$24,611	\$22,331	\$23,555	\$25,681	\$27,523	\$28,155
Median household income, 2009-2013	\$42,676	\$44,136	\$41,739	\$40,490	\$48,411	\$52,413	\$53,046
Persons below poverty level, percent, 2009-2013	16.40%	12.70%	13.60%	13.20%	16.80%	13.00%	15.40%
Private nonfarm establishments, 2013	1,064	883	458	1,080	217,494	137,983	7,488,353
Private nonfarm employment, 2013	11,848	12,202	5,318	16,236	3,535,685	2,401,032	118,266,253
Private nonfarm employment, percent change, 2012-2013	-0.50%	-4.50%	4.80%	-1.90%	1.90%	0.50%	2.00%
Nonemployer establishments, 2013	2,015	1,435	1,339	2,266	687,136	335,177	23,005,620
Total number of firms, 2007	3,284	2,614	1,946	3,737	816,972	433,797	27,092,908
Black-owned firms, percent, 2007	F*	F	F	F	8.90%	2.60%	7.10%
American Indian- and Alaska Native-owned firms, percent, 2007	F	F	F	F	0.70%	0.60%	0.90%
Asian-owned firms, percent, 2007	F	F	F	S	2.60%	1.60%	5.70%
Native Hawaiian and Other Pacific Islander-owned firms, percent, 2007	F	F	F	F	0.10%	S*	0.10%
Hispanic-owned firms, percent, 2007	F	F	S	S	1.30%	1.30%	8.30%
Women-owned firms, percent, 2007	S	S	S	17.50%	30.40%	25.90%	28.80%
Manufacturers shipments, 2007 (\$1000)	712,562	D*	418,452	1,784,187	234,455,768	163,563,195	5,319,456,312
Merchant wholesaler sales, 2007 (\$1000)	D	D	D	D	107,109,349	59,996,244	4,174,286,516
Retail sales, 2007 (\$1000)	459,804	417,302	166,886	526,911	109,102,594	72,283,321	3,917,663,456
Retail sales per capita, 2007	\$12,298	\$15,399	\$6,914	\$12,458	\$10,855	\$12,904	\$12,990
Accommodation and food services sales, 2007 (\$1000)	46,419	28,601	17,217	54,376	14,536,648	9,247,311	613,795,732
Building permits, 2014	47	32	47	76	15,933	14,622	1,046,363
Land area in square miles, 2010	1,171.10	761.4	1,044.08	1,399.35	56,538.90	54,157.80	3,531,905.43
Persons per square mile, 2010	31.7	34.4	23	29.8	174.8	105	87.4
FIPS Code	41	43	109	75	26	55	

D: SUPPRESSED TO AVOID DISCLOSURE OF CONFIDENTIAL INFORMATION

F: FEWER THAN 25 FIRMS

S: SUPPRESSED; DOES NOT MEET PUBLICATION STANDARDS

Z: VALUE GREATER THAN ZERO BUT LESS THAN HALF UNIT OF MEASURE SHOWN

SOURCE: *UNITED STATES CENSUS, 2015*

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## Housing

Table 19. Delta, Dickinson, Menominee, and Marinette Counties' Annual New Privately Owned Residential Building Permits Estimates, 1990 to 2014, U.S. Census

	<i>Single Family Units</i>	<i>Construction Cost</i>
Delta		
1990	108	\$6,146,093
1991	119	\$7,181,580
1992	163	\$8,688,594
1993	134	\$8,213,099
1994	167	\$12,709,510
1995	194	\$15,553,056
1996	184	\$16,579,340
1997	183	\$16,859,455
1998	184	\$17,085,325
1999	195	\$19,714,454
2000	181	\$23,536,112
2001	184	\$28,377,953
2002	34	\$3,799,410
2003	164	\$18,611,299
2004	169	\$23,215,701
2005	149	\$16,446,875
2006	90	\$12,726,336
2007	89	\$11,992,690
2008	55	\$7,896,034
2009	54	\$6,860,347
2010	59	\$7,670,701
2011	43	\$5,187,581
2012	32	\$4,809,860
2013	60	\$10,086,510
2014	47	\$7,390,500
Total	3,041	\$317,338,415
Dickinson		
1990	140	\$7,176,998
1991	118	\$6,971,950
1992	123	\$7,304,040
1993	122	\$7,892,865
1994	133	\$8,276,756
1995	122	\$8,349,800
1996	88	\$7,162,400

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1997	85	\$6,410,540
1998	106	\$9,015,251
1999	103	\$9,320,387
2000	105	\$9,538,754
2001	76	\$7,499,735
2002	75	\$6,392,883
2003	103	\$9,518,017
2004	73	\$7,723,188
2005	97	\$10,692,687
2006	74	\$8,345,624
2007	69	\$7,459,540
2008	64	\$5,522,821
2009	58	\$7,242,916
2010	36	\$4,590,960
2011	39	\$4,975,640
2012	30	\$3,640,167
2013	31	\$5,124,508
2014	26	\$6,778,000
Total	2,096	\$182,926,427

Menominee

1990	93	\$3,472,757
1991	92	\$3,388,309
1992	85	\$3,297,000
1993	97	\$3,771,962
1994	104	\$4,440,704
1995	82	\$5,503,584
1996	110	\$7,717,530
1997	104	\$6,729,321
1998	109	\$7,561,489
1999	141	\$8,842,265
2000	138	\$10,880,478
2001	124	\$9,725,805
2002	126	\$10,900,227
2003	119	\$9,639,820
2004	126	\$10,089,548
2005	116	\$8,652,469
2006	115	\$8,627,708
2007	124	\$8,032,448
2008	31	\$3,841,618
2009	21	\$2,933,518
2010	29	\$2,763,068

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2011	21	\$3,467,590
2012	23	\$3,915,546
2013	21	\$3,705,986
2014	34	\$7,992,679
Total	2,185	\$159,893,429

Marinette

1990	132	\$6,519,035
1991	153	\$9,325,312
1992	157	\$10,190,386
1993	165	\$11,037,948
1994	203	\$12,126,718
1995	185	\$11,755,691
1996	195	\$16,557,680
1997	207	\$18,453,397
1998	234	\$22,316,802
1999	273	\$24,064,134
2000	233	\$21,991,108
2001	273	\$26,516,492
2002	249	\$28,439,665
2003	261	\$30,819,778
2004	283	\$31,373,380
2005	276	\$37,776,326
2006	212	\$28,188,633
2007	206	\$29,564,165
2008	128	\$23,468,770
2009	103	\$15,329,050
2010	100	\$13,788,584
2011	80	\$12,483,931
2012	107	\$21,397,348
2013	91	\$12,959,566
2014	76	\$10,945,243
Total	4,582	\$487,389,142

Combined

1990	473	\$23,314,883
1991	482	\$26,867,151
1992	528	\$29,480,020
1993	518	\$30,915,874
1994	607	\$37,553,688
1995	583	\$41,162,131
1996	577	\$48,016,950

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1997	579	\$48,452,713
1998	633	\$55,978,867
1999	712	\$61,941,240
2000	657	\$65,946,452
2001	657	\$72,119,985
2002	484	\$49,532,185
2003	647	\$68,588,914
2004	651	\$72,401,817
2005	638	\$73,568,357
2006	491	\$57,888,301
2007	488	\$57,048,843
2008	278	\$40,729,243
2009	236	\$32,365,831
2010	224	\$28,813,313
2011	183	\$26,114,742
2012	192	\$33,762,921
2013	203	\$31,876,570
2014	183	\$33,106,422
Total	11,904	\$1,147,547,413

*SOURCE: UNITED STATES CENSUS, 2015*

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